

Praise for previous editions:

"A masterly summary of the major themes which have gone into the making of modern South Africa and of the debates which historians have had about them. It is clear and succinct; marvellously well researched; absolutely upto-date; and easily accessible to the general reader. It is at once the best book of its kind available."

Journal of Imperial and Commonwealth History

"Nigel Worden's book has a good chronology, excellent bibliography and it certainly enriches the literature on South Africa."

Africa World Review

"Good, scholarly one-volume overviews of South African history are not plentiful. *The Making of Modern South Africa* is already proving invaluable to students and lecturer alike because it is so up-to-date... the book is admirably organized, remarkably comprehensive and bound to be widely used."

The English Historical Review

"Worden's presentation is always erudite and balanced. He is to be congratulated in providing a masterly history of modern South Africa which should have a wide audience."

The Australian Association for Maritime History

"It is well written and balanced in its presentation of the South African history, such as the inclusion of the importance of gender and environmental history."

West Africa

"A penetrating analysis of the forces that have shaped South Africa, and written in a style that is engaging."

Cape Times

"That Worden explains the major themes in South African history . . . while remaining concise, readable and balanced, is quite an achievement for a book that can serve as an excellent introductory text for history and political courses on modern South Africa."

Journal of Modern African Studies

The Making of Modern South Africa

The Making of Modern South Africa

Conquest, Apartheid, Democracy

Fifth Edition

Nigel Worden



This fifth edition first published 2012 © 2012 John Wiley & Sons Ltd

Edition history: Blackwell Publishers Ltd (1e, 1994; 2e, 1995 and 3e, 2000) Blackwell Publishing Ltd (4e, 2007)

Wiley-Blackwell is an imprint of John Wiley & Sons, formed by the merger of Wiley's global Scientific, Technical and Medical business with Blackwell Publishing.

Registered Office

John Wiley & Sons Ltd, The Atrium, Southern Gate, Chichester, West Sussex, PO19 8SQ, UK

Editorial Offices

350 Main Street, Malden, MA 02148-5020, USA

9600 Garsington Road, Oxford, OX4 2DQ, UK

The Atrium, Southern Gate, Chichester, West Sussex, PO19 8SQ, UK

For details of our global editorial offices, for customer services, and for information about how to apply for permission to reuse the copyright material in this book please see our website at www.wiley.com/wiley-blackwell.

The right of Nigel Worden to be identified as the author of this work has been asserted in accordance with the UK Copyright, Designs and Patents Act 1988.

All rights reserved. No part of this publication may be reproduced, stored in a retrieval system, or transmitted, in any form or by any means, electronic, mechanical, photocopying, recording or otherwise, except as permitted by the UK Copyright, Designs and Patents Act 1988, without the prior permission of the publisher.

Wiley also publishes its books in a variety of electronic formats. Some content that appears in print may not be available in electronic books.

Designations used by companies to distinguish their products are often claimed as trademarks. All brand names and product names used in this book are trade names, service marks, trademarks or registered trademarks of their respective owners. The publisher is not associated with any product or vendor mentioned in this book. This publication is designed to provide accurate and authoritative information in regard to the subject matter covered. It is sold on the understanding that the publisher is not engaged in rendering professional services. If professional advice or other expert assistance is required, the services of a competent professional should be sought.

Library of Congress Cataloging-in-Publication Data

The making of modern South Africa : conquest, apartheid, democracy / Nigel Worden. – 5th ed.

p. cm.

Includes bibliographical references and index.

ISBN 978-0-470-65633-4 (pbk.)

1. South Africa–History. 2. South Africa–Politics and government. 3. Democracy–South Africa. 4. Apartheid–South Africa. 5. South Africa–Race relations. I. Title.

DT1787.W66 2012

968-dc23

2011032029

A catalogue record for this book is available from the British Library.

This book is published in the following electronic formats: ePDFs 978-1-4443-5540-6; ePub 978-1-4443-5541-3; Mobi 978-1-4443-5542-0

Set in 10.5/13 pt Minion by Toppan Best-set Premedia Limited

To the memory of my parents, Vena and John

Contents

Li	st of Maps	X
O	Outline Chronology	
Ac	knowledgments	xviii
Ac	cronyms	xix
1	Introduction: The Changing History of South Africa	1
2	The Conquest of the Land	9
3	Changes in Town and Countryside	39
4	White Supremacy, Segregation and Apartheid	73
5	The Heyday of Apartheid	104
6	The Decline and Fall of Apartheid	131
7	The 'New South Africa'	156
Bi	bliography	170
In	dex	194

Maps

1	African societies in the nineteenth century	18
2	The Union of South Africa, 1910	37
3	'Native reserves', 1913 and 1936	56
4	The Bantustans (Homelands)	120
5	Forced removals	121
6	South African provinces created in 1994	153

Outline Chronology

<i>c</i> .1000 BC–AD 200	'Pastoralist revolution': Khoekhoe herders move into
	South Africa
ad 300–1000	Bantu-speaking farmers move into South Africa
1652	Dutch East India Company establishes settlement at
	Cape Town
1650s-1780s	Colonial expansion into northern and eastern Cape
	and conquest of Khoekhoe
1658	First slaves imported to Cape
1760s	Slaves and Khoekhoe obliged to carry passes
1799-1803	Khoekhoe rebellion in eastern Cape
1806	British establish permanent control over Cape
	Colony
1812	Indenture of Khoekhoe children on settler farms
1820s	Expansion of Zulu kingdom ('Mfecane')
1828	Ordinance 49 imposes pass controls on African
	workers in Cape Colony; Ordinance 50 ends Khoekhoe
	indenture
1834	Slave emancipation
1836	Settlers leave eastern Cape ('Great Trek')
1838	Trekkers defeat Zulu and establish Republic of Natalia
	(Natal)
1843	British annexation of Natal
1846	Shepstone introduces segregated administration for
	Africans in Natal
1852	Sand River Convention: British recognize Boer
	independence in region north of the Vaal River
	(Transvaal)

xii	OUTLINE CHRONOLOGY
1854	Bloemfontein Convention: British recognize Orange Free State; Cape Colony obtains Representative Government
1856–7	Xhosa cattle killing
1860	Introduction of Indian indentured laborers to Natal
1000	(ended 1911)
1866	Cape annexes British Kaffraria
1867	Discovery of diamonds at Vaal-Hartz river (Kimberley)
1871	British annex diamond fields (Griqualand West)
1872	Cape obtains Responsible Government
1875	'Black Flag' revolt at Kimberley
1877	British annex Transvaal
1875	Foundation of Genootskap van Regte Afrikaaners
	(Paarl)
1878	British defeat Thlaping (Tswana) rebellion in
	Griqualand West
1879	British invasion of Zululand; British defeat Pedi
1879–85	Transkei annexed to Cape Colony
1880	Griqualand West annexed to Cape Colony; Cape war
	with Sotho; Foundation of Afrikaner Bond (Cape)
1881	Transvaal rebellion forces British withdrawal
1882	Foundation of Imbumba ya Manyama (eastern Cape)
1884–5	British annex southern Bechuanaland
1886	Gold discovered on Witwatersrand (Johannesburg)
1887	British annex Zululand
1893	Natal obtains Responsible Government
1894	Glen Grey Act establishes separate land and tax system
	for Africans (eastern Cape)
1895	Southern Bechuanaland annexed to Cape Colony;
	Transvaal government asserts control over Swaziland;
	Jameson Raid from Cape fails to topple Transvaal
1006 7	government
1896–7 1896	Rinderpest epidemic Thlaping revolt (Langeberg) defeated by British
1897	Zululand annexed to Natal
1899–1902	South African ('Boer') War: British conquest of
1077-1702	Transvaal and Orange Free State
1902–5	'Reconstruction' of Transvaal and Free State under
1704-3	reconstruction of fransvaal and free state under

Milner

			٠
v	1	1	1
Λ		.1	.1

OUTLINE CHRONOLOGY

1902	Foundation of African People's Organization (APO)
	in Cape Town; Treaty of Vereeniging ends South African War
1903–5	South African Native Affairs Commission recommends
1703–3	blueprint for segregation
1904–7	Chinese indentured laborers used on gold mines
1907	Election victory of Het Volk (Transvaal) and Orangia
1707	Unie (Orange River Colony)
1906-8	Bambatha (Zulu) rebellion defeated
1910	Union of South Africa
1911	Mines and Works Act imposes color bar in mines
1912	Foundation of South African Native National Congress
	(SANNC) (later ANC)
1913	Natives Land Act segregates land ownership and
	restricts African land ownership to the 'native reserves';
	Indian general strike in Natal led by Gandhi
1913-14	White strikes on Rand
1914	South Africa enters First World War; Afrikaner
	rebellion
1915	South African invasion of German South-West
	Africa
1918	Status Quo Act modifies job color bar on mines;
	African municipal workers strike in Johannesburg;
	Foundation of Afrikaner Broederbond
1919	Foundation of Industrial and Commercial Workers'
	Union (ICU)
1920	Native Affairs Act establishes separate administrative
	structures for Africans; African mine workers' strike
1921	Massacre of 'Israelites' at Bulhoek
1922	Rand Revolt
1923	Natives (Urban Areas) Act provides for urban
	segregation and African influx control; Industrial
	Conciliation Act excludes migrant workers from trade
	union representation
1924	Coalition of Labour and National Party win election:
	'Pact' government under Hertzog; Afrikaans language
	given official recognition
1926	Mines and Works Amendment Act extends employ-
	ment color bar

xiv	OUTLINE CHRONOLOGY
1927	Native Administration Act 'retribalizes' African government and law
1930–3	Great Depression
1932	Native Service Contract Act restricts black labor tenants on white-owned farms; South Africa abandons gold standard
1934	South African Party (under Smuts) and National Party (under Hertzog) form coalition 'Fusion' government; Slums Act gives local municipalities right to move inhabitants of low-grade housing
1935	Formation of All African Convention (AAC)
1936	Native Trust and Land Act consolidates reserves; Representation of Natives Act removes Africans from Cape common franchise
1937	Marketing Act gives state subsidies to white farmers; Native Laws Amendment Act intensifies urban pass laws
1938	<i>Eeufees</i> centenary celebration of Great Trek mobilizes Afrikaner nationalism
1940–5	Rent and transport boycotts and squatter resistance on Rand
1941	Formation of Council for Non-European Trade Unions
1943	Non-European Unity Movement produces 'Ten Point Programme'; Foundation of ANC Youth League
1946	African mine workers' strike
1946–7	Natal Indian Congress resists 'Ghetto' Act restricting Indian property ownership
1946	Sauer report recommends intensification of segregation
1948	'Herstigte' Nationalist Party forms government
1949	ANC Youth League produces 'Programme of Action'; African and Indian conflict in Durban
1950	Population Registration Act; Immorality Act; Group Areas Act; Suppression of Communism Act
1951	Bantu Authorities Act
1952	Abolition of Passes and Coordination of Documents Act extends pass laws; ANC launches 'Defiance Campaign'
1953	Separate Amenities Act; Bantu Education Act; Criminal Law Amendment Act

1953–4 1955	Resistance to destruction of Sophiatown Native (Urban Areas) Amendment Act extends urban
1733	influx control; National Congress of the People adopts 'Freedom Charter'
1956	Coloreds removed from Cape common franchise; Mass demonstration of women against pass laws
1956-61	Treason trial
1956–7	Rural revolts in Transvaal and Free State
1957	Alexandra bus boycotts
1959	Foundation of Pan Africanist Congress (PAC); Promotion of Bantu Self-Governing Act sets up ethnic 'homelands'; Cato Manor (Durban) beerhall
	protests
1960	Sharpeville shootings and State of Emergency; Banning of ANC, Communist Party and PAC; Pondoland revolt
1961	Umkhonto we Sizwe guerrilla movement founded; Poqo revolt; South Africa leaves Commonwealth and becomes a Republic
1963	*
1903	General Laws Amendment Act permits detention without trial
1964	Rivonia trials sentence ANC leaders to life imprisonment; Black Labour Act tightens influx control
1969	Foundation of South African Students' Organization (SASO) under Biko
1971	Establishment of Black People's Convention (BPC)
1973–5	Widespread African strikes in Natal and eastern Cape
1975	Foundation of Inkatha under Buthelezi
1976	Revolt in Soweto and other townships
1977	Detention and murder of Biko; Banning of Black
	Consciousness organizations
1976-81	Nominal independence of homelands: Transkei (1976),
	Bophuthatswana (1977), Venda (1979), Ciskei (1981)
1978	P.W. Botha introduces 'total strategy' policy; Foun-
1979	dation of Azanian People's Organization (AZAPO) Carlton Conference meeting of government and
17/7	business leaders; Riekert Commission recommends
	easing of job color bar; Wiehahn Commission
	recommends recognition of African trade unions
	recommends recognition of African trade unions

xvi	OUTLINE CHRONOLOGY
1982	Formation of Conservative Party under Treurnich; Black Local Authorities Act extends Community Council powers in townships
1983	Foundation of National Forum (NF) and United Democratic Front (UDF)
1984	Elections under new tricameral constitution widely boycotted by Indian and colored voters
1984–6	Widespread resistance; State of Emergency and troops moved into townships
1985	Foundation of Congress of South African Trade Unions (COSATU); International bank loans called in and sanctions intensified; Uitenhage shootings; National Education Crisis Committee (NECC) calls for 'People's Education'; Conflict in Inanda (Natal)
1986	Repeal of pass laws; Commonwealth delegation visit aborted by South African raids on neighbouring countries
1986–9	Widespread conflict between Inkatha and UDF in Natal
1988	KwaNdebele resistance to 'independence'
1989	Botha replaced by F.W. de Klerk; Mass Democratic Movement (MDM) launches civil disobedience campaign
1990	De Klerk unbans ANC, PAC and Communist Party; Nelson Mandela released from jail; Namibia obtains independence
1991	Repeal of Group Areas, Land, and Population Registration Acts; Convention for a Democratic South Africa (CODESA) formed to negotiate democratic constitution; Government backing of Inkatha vigi- lantes against ANC
1992	White referendum supports CODESA negotiations but they break down and Inkatha–ANC conflict intensifies
1993	Negotiations resumed at Kempton Park to form interim constitution
1994	Government of National Unity elected with ANC majority; Mandela inaugurated as State President

	OUTLINE CHRONOLOGY xvii
1996	Adoption of new constitution incorporating Bill of
1001	Rights
1996–8	Truth and Reconciliation Commission hearings
1997	GEAR economic policy introduced. Thabo Mbeki
	launches African Renaissance concept
1999	ANC wins overall electoral majority. Mandela retires
	and Thabo Mbeki elected President
2004	ANC secures electoral victory with 70 per cent support
2005	National Party disbanded
2007	ANC conference at Polokwane ousts Mbeki and elects
	Jacob Zuma as president
2008	Zuma becomes State President

South Africa hosts soccer World Cup

2010

Acknowledgments

As the references and bibliography show, I am indebted to a large number of historians of South Africa for the content of this book. In the process of summarizing and selecting I hope that I have not offended any of them too much. In addition, I am particularly grateful to the reviewers of previous editions, especially John Wright, and to Russell Martin, Christopher Saunders, Iain Smith, David Lowe and James Patrick. None of them, needless to say, are responsible for the misjudgments that may remain.

Acronyms

AAC All African Convention
ANC African National Congress

APLA Azanian People's Liberation Army
APO African People's Organization
AWB Afrikaner Weerstand Beweging
AZAPO Azanian People's Organization
BPC Black People's Convention

CODESA Convention for a Democratic South Africa

COSAG Concerned South Africans Group

COSATU Congress of South African Trade Unions

CP Conservative Party
DA Democratic Alliance
DP Democratic Party

DRC Dutch Reformed Church ECC End Conscription Campaign

FAK Federasie van Afrikaanse Kultuurverenigings

FF Freedom Front

GEAR Growth, Employment and Redistribution policy ICU Industrial and Commercial Workers' Union

IFP Inkatha Freedom PartyMDM Mass Democratic MovementNEUM Non-European Unity Movement

NF National Forum

NLL National Liberation League

NP National Party

PAC Pan Africanist Congress

RDP Reconstruction and Development Programme

SACP South African Communist Party

XX ACRONYMS

SANAC South African Native Affairs Commission South African Native National Congress SANNC **SASO** South African Students' Organization South-West African People's Organization SWAPO TRC Truth and Reconciliation Commission United Democratic Front UDF United Negro Improvement Association UNIA United Workers' Union of South Africa UWUSA

VOC Dutch East India Company

Introduction: The Changing History of South Africa

In the late twentieth century South Africa was much in the public eye. Events such as the Soweto uprising of 1976, the virtual civil war of the 1980s, the collapse of apartheid and the 'small miracle' (in Nelson Mandela's words) of a peaceful transition to democracy in the 1990s brought widespread attention to a country whose policies of legislated racial discrimination had made it an anomaly in the post-colonial world. South Africa 'has ignited international passions in a way that few nations in recent history have managed' (Andrews 2007: 148).

Over the same period, the study of South Africa's past mushroomed. Many new academic works appeared from the mid-1970s and university courses on South African history were offered widely in Europe, the United States and Africa. Not only did the volume of scholarship increase: its general findings significantly transformed our understanding of the making of modern South Africa in a process which 'in historiographical terms represents a revolution' (Smith 1988). Although something of the ferment in historical writing of those decades has now passed, new work is constantly appearing and South African history continues to be an engaging field for students.

This book attempts to introduce readers to some of this historical scholarship. It may be read as a self-contained work, although it is not a complete general history of South Africa, and the reader may choose to supplement it with one of the several good recent overviews on the market (see general surveys, p. 170). Although it ranges from the pre-colonial period to the

The Making of Modern South Africa: Conquest, Apartheid, Democracy, Fifth Edition. Nigel Worden.

^{© 2012} John Wiley & Sons, Ltd. Published 2012 by John Wiley & Sons, Ltd.